

2013

Annual program and financial report



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Dear friends,

We are presenting you the Annual report of the Centre for Monitoring and Research CeMI for 2013.

This annual report has encompassed numerous activities which CeMI has implemented in this period. The special attention was paid on the program and financial reporting about implemented projects. Transparent and accountable work based on the principles of professional expertise and political independence represents basic standards which CeMI applies in its work since establishment to this day.

Numerous successfully conducted projects during 2013 are confirming CeMI's image in national and international public as one of the leading non-governmental organizations. This report is structured in accordance with activities implemented by 3 programs of CeMI: democratization and human rights, fight against corruption and Euro Atlantic integrations. Separate part of the report is dedicated to presentation of the financial aspect of implementation of certain project activities, through presentation of financial reports which are already submitted to donors by CeMI.

We hope that our engagement presented in this report will motivate you to help us by advice or personal initiative in improvement and development of Montenegro as a civil society.

Zlatko Vujovic MSc.

President of the Governing Board

ABOUT THE CENTRE FOR MONITORING AND RESEARCH

The Centre for Monitoring and Research – CeMI is a nongovernmental, non profitable organization, founded in March 2000, whose main goal is to provide infrastructural and expert support for continuous monitoring of the overall process of transition in Montenegro.

During its long and consistent work CeMI has contributed to changing social and political circumstances in which it was created, and consequently expanded the scope of its work towards legislative initiatives, public opinion polls, fight against corruption and respect of human rights and freedoms. Amendment of the constitutional status and progress in the European integration process have positively impact the development of civil society in Montenegro, giving it an entirely new framework of the work. In that context, CeMI deviates from the work of regular non-governmental organization and is getting closer to the concept of a research center for the creation and representation of policy proposals.

CeMI, with the support by the OSI Think Tank Fund, Budapest, CeMI has restructured an internal organization in order to achieve optimal capacity utilization. Also the mission and vision of CeMI have changed in line with the newly established objectives.

From five programs that CeMI had in the past (Elections, Rule of Law, Good governance, Civil society and European integrations), CeMI has passed on to three clearly defined programs: (1) **Democratization and Human Rights**, (2) **Fight against corruption**, (3) **Euro-Atlantic Integrations**. In this way, CeMI will limit its work on the areas where has a significant experience and within which the actions of our organizations are recognized. Each program has a coordinator who manages all projects and assigns responsibilities. In this way, the professional staff of CeMI has an opportunity to specialize in one of the three areas, and at the same time to provide support on the projects within other programs - which contributes to maximizing efficiency and expertise at the same time.

CeMI also has three departments: Public Policy Research Department, Public Opinion Research Department, Legal Department as well as Service for Public Relations. These organizational units maintain continuity of operations and provide operational support for the implementation of projects.

Goals:

- Contribution to the effective implementation of public policies and international commitments in the areas of human rights and freedoms of European integration and fight against corruption;
- Contribution to harmonization of national legislation and institutional framework with the requirements of the EU accession process;
- To improve awareness and educate public about human rights protection and freedoms, European integration and fight against corruption;



- Contribution to improving the efficiency of the work of institutions involved in the protection of human rights and freedoms, European integration and fight against corruption;
- Increasing the transparency of the institutions of political system and civil society organizations.

Vision: Montenegro as a country of free citizens, social justice, rule of law and equal opportunities.

Mission: CeMI is a Think Tank organization whose mission is to continuously provide support to reforms and strengthening of the institutions of the political system and civil society organizations through proposing and monitoring the implementation of public policies in the field of human rights and freedoms of European integration and fight against corruption in Montenegro.

Members of the Governing Board

Zlatko Vujovic, MSc. President

Djuro Stojanovic, MSc.

Radmila Piletic

Pavle Gegaj

Vladan Radunovic

Branka Todorovic MSc.

Executive Director

Nikoleta Tomovic MSc.

DONORS

OSCE Mission in Montenegro

European Commission in Montenegro

Open Society Foundation from Budapest

USAID

German Embassy in Podgorica

Embassy of the United States in Podgorica

PARTNERS

- Center for Civic Education, Podgorica
- European Movement in Montenegro
- Institute Alternative, Podgorica
- Juventas, Podgorica
- Centre for Development of NGOs, Podgorica
- PR Center, Podgorica
- NGO Adria from Bar
- HELP and NGO Bonum from Pljevlja
- OSCE Mission to Montenegro
- UNDP
- Ombudsman's Office in Montenegro.

IMPLEMENTED PROJECTS

Program

DEMOCRATIZATION AND HUMAN RIGHTS

PROJECT

Trial Monitoring

OEBS Mission in Montenegro has chosen the Center for Monitoring and Research to be partner in implementation of the two-year project named “Monitoring the trial process.” Considering that the project achieved exceptional results, implementation was extended to two more years. The project aims strengthening the rule of law in Montenegro, through providing support to the process of legal reforms by improving the standards of fair trial process and its integrity.

Project activities are focused on the assessment of current judicial practices related to the application of domestic criminal law and international fair trial standards, providing

recommendations for improving functioning of the criminal justice system and enhancing capacities of civil sector in monitoring the trials.

Within this project the following activities were conducted:

Training “Human Rights in Court Practice” was organized within the project (13 - 15 March 2013) for the members of CeMI’s legal department. This training was dedicated to assessment of current tendencies of fair trial standards in court practice of the European Court for Human Rights and analysis of fair trial standards in court practice in Montenegro. Special focus was given to the analysis of concrete cases of the European Court for Human rights and evaluation of following fair trial standards – presumption of innocence and in dubio pro reo (Article 3); rights of suspects/defendants and rights of detained persons; right to an interpreter; right to a trial without delay; right to a defense; impartiality and independence of Courts and general principle of truth and fairness in court proceedings. Lecturers were given by Mr. Zoran Pazin (State agent of Montenegro before European Court for Human Rights and Ms. Dragana Djuranovic (Judge of Higher Court in Podgorica).

Conference for the presentation of Annual Report and Thematic Report was organized on 10th of June, with participation of all relevant representatives of state institutions, courts, international organizations, diplomatic core, NGOs and media. Conference is opened with welcome speeches of Ms. Vesna Medenica – President of the Supreme Court of Montenegro, Mr. Veselin Vuckovic – Supreme State Prosecutor and Ms. Branka Lakocevic – Deputy of the Minister of Justice.

Annual Report on Trial Monitoring presents the results of monitoring covering the period from September 2011 to December 2012, which was undertaken by CeMI’s and OSCE Court Monitoring Team within the framework of the Third Phase of the Court Monitoring Project. Report is based on the findings from following number of monitored trials: 218 criminal cases and 282 criminal main hearings, as well as 229 civil cases and 231 civil preliminary and main hearings, held in the Higher Courts of Podgorica and Bijelo Polje, as well as in all 15 Basic Courts in Montenegro in the period between September 2011 and December 2012. The main goal of the Report is to assess the relevant Courts’ practices in Montenegro, in particular the implementation of both, the national legislation as well as the international standards pertaining to respect of the right to a fair trial. On the basis of the shortcomings identified, the conclusions and recommendations of the Report shall serve as a tool to the relevant State institutions to identify and take measures in order to meet the standards for a fair and efficient functioning justice system in Montenegro. Report is consisted of an introductory chapter laying out the methodology of monitoring of cases, the general legal framework giving an overview of the judicial reform in Montenegro. The two main chapters cover the criminal and civil cases. Both main sections are divided into subsections extensively focusing on the relevant segments of the

right to a fair trial and include a summary of conclusions and recommendations stemming from the trial monitoring.

Report on frequency and justification of ordering detention in the court practice in Montenegro is published. This Report presents results of a research undertaken by the CeMI and the OSCE Mission to Montenegro Court Monitoring Team, aimed at appraising the frequency of ordering detention and the justification of those decisions in the criminal procedure practice of Courts during 2011 and 2012. The analysis is providing respective conclusions and recommendations aimed at further improvement of the situation in this area. The methodology of the Report is based on direct insight into the case files. The main criteria for case selection were that the first detention order was issued in 2011 or in 2012. The research covered a total number of 316 criminal case files; 95 cases were selected in the Higher Courts in Podgorica and Bijelo Polje and 221 cases in Basic Courts in Montenegro.

Report on the Enforcement Procedure in practice of judiciary institutions in Montenegro is presented within the third phase of the implementation of Trial Monitoring Project. This Report presents the results of a several-month long research undertaken by the CeMI and OSCE Mission to Montenegro Court Monitoring Team. Research is performed in order to appraise the respect of procedural preconditions of courts in enforcement procedures, duration of procedures, respect of the right to equality, trial within the reasonable time. By analyzing the cases, this Report contains conclusions and recommendations aimed at further improvement of the situation in this area. Monitoring of the enforcement procedures, out of the court jurisdiction, is performed for the first time in Montenegro, through this Project. Monitoring of enforcement procedures was carried out on 729 cases of enforcement in all basic courts in Montenegro in the first six months of the implementation of project activities during the third phase of the project (November 2012 - April 2013).

PROJECT

Legal Aid to vulnerable and marginalized groups of citizens

In December 2012, CeMI has started a new project LAMG - (free) Legal aid for marginalized groups, with the support of the European Commission in Montenegro, within EIDHR call for submission of project proposal.

Specific objective of the project is improvement of the access and equal treatment in the field of human rights and legal rights of the most vulnerable and marginalized groups, by promoting a new Law on Free Legal Aid and its effects in practice, which will eventually lead to the fulfillment of the overall objective of the project: To promote democratic reforms in Montenegro, with the special emphasis on social inclusion, fundamental freedoms and the rule of law.

The project lasts 18 months and includes a wide range of activities, from raising awareness of the entire population and concrete target groups about the new Law and their rights, providing legal assistance to the certain categories of the population, to researches and monitoring of the implementation of the Law on Free Legal Aid and advocating for appropriate legislative changes in order to meet all international standards and national goals in this area.

Partners on the project are: NGO Adria from Bar, HELP and NGO Bonum from Pljevlja, and collaborators on the project are: the OSCE Mission to Montenegro, UNDP and Ombudsman's Office in Montenegro.

Within this project following activities have been implemented:

The first in a series of trainings within the project "Free Legal Aid for Marginalized Groups" on the topic of writing effective public policy suggestions and conducting research was held in Budva. The training lasted for three days and gathered both, participants from the partner organizations - CeMI, HELP, Adria, Bonum; as well as representatives of the most significant civil society organizations in Montenegro (representing the rights of certain marginalized groups) - SŽK, UMHCG, SOS Nk, the Legal Center...

Except for the local trainers – Zlatko Vujovic and Branka Todorovic, Mrs. Anka Kekez Kostro, Assistant at the Croatian Faculty of Political Sciences also participated. She held the part of the training on design and research methods. The aim of the training was to familiarize the participants with research methods and public legal representation on the basis of facts in order to approach the implementation of other activities within the project in the best possible way. Special care is to be taken in public advocacy related to implementing the Law on Free Legal Aid, increasing the rights of the users of the Law and possible amendments of the Law.



The second training within the project "Free Legal Aid for Marginalized Groups" on the topic of the allocation of legal aid for marginalized groups was held in hotel "Ruza vjetrova" in Dobre Vode. The training lasted for five days and gathered both, the participants from partner organizations of the project - CeMI, HELP, Adria, Bonum; as well as the representatives of the most significant civil society organizations in Montenegro (representing the rights of certain marginalized groups or providing legal assistance to the same) - SZK, UMHCG, Juventas, the Legal Center... The aim of the training was to familiarize the participants with the basics of legal aid in order to approach the implementation of other activities within the project in the best possible way, especially the

provision of legal assistance to all users and the promotion of the Law on Free Legal Aid after the project.

Participants had an opportunity to become familiar with the theoretical and the legal framework of the legal aid. In addition, they learned about the practices of civil society organizations working with marginalized groups in Montenegro and the wider region. Lecturers representing the legal system of Montenegro were Natasa Radonjic and Marija Bakovic from the Ministry of Justice and Alija Musicic from the Office for Free Legal Assistance within the Basic Court in Bar. Lectures representing the civil sector were Bosko Nenezic from CeMI and Dalibor Josovic from the Legal Center. All of the other representatives of domestic organizations also had a chance to present their experiences in this area. Lecturers during the training were also lawyers Katarina Golubovic and Snezana Micanovic. Mrs Golubovic represented a Serbian organization YUCOM (Committee of Lawyers for Human Rights) and spoke about the main aspects of the work of her organization in the field of legal aid in the past eight years. Mrs Micanovic, as a local lawyer, presented the Free Legal Aid Project for Drug Users and spoke about the cooperation with CeMI and Juventas in that field.



One day of the training was dedicated to the creation of an informal NGO network in Montenegro which would jointly provide legal aid to the most vulnerable members of society and work on future projects. With the assistance of Ana Novakovic, the executive director of the Center for NGO Development, who acted as a facilitator, a document on the establishment of the network was drafted.

Press conference for presentation of the formal establishment of a CSO's Network "LegalAidNet" and project activities was held

At the press conference was presented Network for providing free legal aid to marginalized groups "LegalAidNet", as well as the activities carried out within the project "Free legal aid to marginalized groups." One particular reason for organizing a press conference was calling members of marginalized groups to take advantage of the opportunities provided by the Law on Legal Aid and promoting network of CSO's LegalAidNet for providing free legal aid to marginalized groups. At the press conference were also presented research and findings of public opinion





about the right to free legal aid.

“LegalAidNet” - Network of CSOs which will provide legal aid to marginalized social groups and individuals is established in Podgorica. Ten NGOs signed Memorandum of understanding thus creating a network dedicated towards providing legal aid and legal assistance to most marginalized groups - RAE, people with disabilities, refugees and displaced persons, persons in need of social assistance, single mothers, women and children victims of domestic violence, children without parental care, asylum seekers, victims of trafficking, LGBT, sex workers, drug users. Following organizations are founders of LegalAidNet: CeMI, HELP, Bonum, Adria, Legal Center, Woman’s Safe House, Association of Young With Disabilities, Juventas, SOS Niksic and SOS Podgorica.

PROJECT

Documenting Cases of the Violation of Human Rights of Drug Users

NGO Juventas, in cooperation with NGO Center for Monitoring and Research, is implementing the project “Documenting Cases of the Violation of Human Rights of Drug Users in the Judiciary System of Montenegro”. The project is supported by the Open Society Institute from Budapest.

The main aim of the project is to reduce the number of human rights violations in Montenegro by identifying and documenting the case of human rights violations of drug users in the judiciary organs in Montenegro.

The current situation in Montenegro shows an increase in the number of drug users, as well as an increase in the number of crimes committed by drug users. Available data show that 61% of the identified drug users in Montenegro have been arrested at least once. Plus, complaints from the individuals and civil society organizations concerning human rights violations relating to drug users are heard often, especially relating to the implementation of fair and equitable proceedings before the judicial authorities in Montenegro.

Within the project the following activities are being implemented: trial proceedings monitoring, public opinion surveys, dialogue between the decision-makers and the target group, gathering and analysis of reports from the government and non-governmental institutions, comparative analysis of the legislative framework, monitoring of the procedures used towards drug users in prisons and police facilities, as well as monitoring of the use of medical services by drug users in prisons.

All of the activities result in the creation of an objective picture of respect for human rights as it relates to drug users in Montenegro. The final product of the project is a comprehensive report containing concrete conclusions and recommendations relating to the



improvement of the existing state of respect for and violation of human rights as they relate to drug users and the judiciary authorities in Montenegro.

The project lasts for 16 months and is being implemented in all Montenegrin cities.

Partner institutions working on the project implementation are: Ministry of Justice of Montenegro, the Supreme Court of Montenegro, Supreme State Prosecutor's Office in Montenegro, Directorate of Police Forces, Department for the Execution of Criminal Sanctions, the Ombudsman, Ministry of Health, Ministry of Labor and Social Welfare, Institute of Public Health of Montenegro and the Special Psychiatrist Hospital Kotor.

Program

FIGHT AGAINST CORRUPTION

PROJECT

Improvement of the Information Flow and Coordination in the Fight against Corruption

In June 2012, CeMI has started the implementation of the project "Improving Coordination and Information Flow in Prevention of Corruption in Montenegro" with support of the USAID, through the program Good Governance Activity in Montenegro.

Aim of this project was to increase transparency of the processes of financing of political parties, electoral campaign and processes of public procurement, through creation of common informational platform that would encompass databases of the Commission for Prevention of Conflict of Interests, State Electoral Commission, State Commission for Public Procurement, the Directorate for Public Procurement and Registry of the Commercial Court. Target groups of this project are organizations of civil society, media and state institutions, which will, through utilization of this database, improve their efficiency in the fight against political corruption.

This project is being implemented in three phases. In the first phase a database for the State Electoral Commission was created and connected with the database of the State Electoral Commission, while in the second part of implementation, remaining databases of the State Commission for Public Procurement, Directorate for Public Procurement and Registry of the Commercial Court were linked to the platform, in which already exists register of members of main boards of political parties.

In third phase of the project, a manual for use of this platform was created and distributed and four workshops for representatives of CSOs, media and state institutions were held. Each of these institutions has supported the idea of database linkage and signed



memorandum of cooperation which foresees possibilities of utilization of data from each individual database.

Within this project the following activities have been implemented:

Presentation of the new electronic database for the State Election Commission

This database allows for electronic form data entering to the political parties in relation to financing reports. The database also facilitates report publishing for the State Election Commission. In accordance with the Law on Personal Data Protection, the SEC has access to the whole political party financing report while the citizens have a limited access. New filters allowed report search by year and the type of elections held to the interested institutions and citizens. The old reports were all groups in one place and were not categorized.

Members of the SEC became familiar with the way the database functions, data input method, report publishing method and the option to return reports to the political parties if they needed to be changed before publishing during the presentation held on November 30th. The database was improved on the basis of the suggestions of the members of the SEC and presented to political parties and citizens.

Training on Electronic Data Entry in relation to the Financing of Political Parties held in Podgorica

The training was carried out in cooperation with CPCI and the SEC. The training took place in PR Center in Podgorica on May 10th, 2013.

This electronic database, built in cooperation with the State Election Commission, aimed to improve and accelerate the reporting on financing of the political parties (the process of submitting, approving and publishing of the reports). Financing data will now be directly entered into the database and sent to the SEC for verification. Once the SEC approves the report, the same will be published on the website. In case of incomplete reports, these reports will be sent back to the political party for modification. The process is much accelerated in comparison to the previous case when the parties entered the data manually.

Except for the SEC employees, the representatives of the following parties also attended the training: Bosnjacka stranka, Demokratska partija socijalista, Forca, Hrvatske gradjanske inicijative, Liberalne partije, Pozitivne Crne Gore, Socijal-demokratska partija and Socijalisticka narodna partija. CeMI's IT consultant – Mr. Goran Radosevic, presented the possibilities and the main characteristics of the database to the participants. Finally, the participants had a chance to generate their own reports using the database.

This database is the first step towards an electronic network of the institutions involved in the fight against corruption. The aim of the project is to form a unified information system

in the view to increase the transparency of the political parties financing process, the election campaign financing and the public procurement process. The new information system would encompass the databases of the State Election Commission, the Commission for Prevention of Conflicts of Interests, the Directorate for Public Procurement, and the Central Registry of the Commercial Court.

PROJECT

Fight against Corruption in Healthcare System of Montenegro

In December 2012, CeMI has started the implementation of the project "Fight against Corruption in Healthcare System in Montenegro" which was supported by the German Embassy in Podgorica. This is the first initiative of civil sector to open the question of corruption in the healthcare system in Montenegro, including all interested stakeholders, decision makers, civil society and media.

We believe that corruption in the healthcare system in Montenegro increases the cost of healthcare services, reduces access to healthcare, harm the state budget and patients' rights in Montenegro. This project launched a series of activities aimed at detecting the causes, extent and consequences of corruption in the healthcare system in Montenegro, as well as the measures needed to be taken to effectively combat this phenomenon.

Within this project following activities have been implemented:

National Conference “Fight against Corruption in Healthcare System – Potential Risks and Measures for its Suppression”

The National Conference “Fight against Corruption in Healthcare System – Potential Risks and Measures for its Suppression”, was held on Monday, October 28th at 11:00 am. The National Conference took place at the PR Center.



The Conference was opened by speeches of H.E. Pius Ficher, Ambassador of the FR Germany in Montenegro, Mr. Miodrag Radunović, Minister of Healthcare, Mrs. Mina Brajovic, director of WHO for Montenegro and Mr. Zlatko Vujovic, President of the Governing Board of CeMI. Representatives of all relevant institutions for fight against corruption in the healthcare have also exposed at this conference.

Policy study „Corruption Risk Assessment in the Healthcare System of Montenegro“ was presented at the National Conference. This document represents a result of extensive research in the area of healthcare sector, and it contains identification of risk areas for

corruption in this field (protection of patients' rights, public procurement, registration and distribution of medicines), assessment of control mechanisms and anti-corruption policies implemented in those areas, as well as proposal of measures for improvement of the current situation.

In the framework of the conference discussions were led on existing problems in healthcare sector. Special emphasis was on lack of financial and human capacities necessary to satisfy needs of citizens. The need for intensification of use of mechanisms for monitoring and evaluation of quality of provided services was underlined, as well as the need for strengthening of the legal framework with the aim to improve effects of conducted anticorruption measures.



Representatives of CeMI have participated at a joint session of the Committee for Health, Labor and Welfare and the Committee for Economy, Finance and Budget of the Parliament of Montenegro

Representatives of CeMI have participated at a joint session of the Committee for Health, Labor and Welfare and the Committee for Economy, Finance and Budget of the Parliament of Montenegro, held on October 25, 2013. Control hearing of Miodrag Radunovic, Minister of Health of the Government of Montenegro and Mersad Mujevic, Director of the Public Procurement Office, on the subject: "Public procurement in the health sector" was held at the session. Among participants were present mr Kenan Hrapović , Director of the Health Insurance Fund , Mr. Milan Mijović , Director of the Clinical Center of Montenegro and Mr. Budimir Staniscic , Head of the Public Health Pharmacy of Montenegro "Montefarm".

Representatives of CeMI have distributed the Brief "The Risks of Corruption in Public Procurement in Health Sector - Suggestions for its Suppression" to members of parliamentary committees, as well as to media. The brief was developed within the project.

Following the invitation from the Presidents of the parliamentary committees, representatives of CeMI have presented key findings contained in the Brief and explained that this document is only part of a detailed study and research on corruption risks in the health care system of Montenegro. Having in minds that this session is dedicated to the control hearing of relevant stakeholders in the area of public procurement in the health sector, and that the Brief indicates, among other things, to a certain incompatibility of some legal provisions in the fields of healthcare and public procurement, representatives of CeMI have also emphasized that this is a unique



opportunity for CeMI to present its key findings and recommendations on this subject to the highest legislative body.

Presidents and members of the parliamentary committee have commended the document which was presented by CeMI, and findings contained in the Brief were used in the further course of the session.

Session of the National Commission for implementation of the Strategy for the Fight against Corruption and Organized Crime

XI thematic session of the National Commission, initiated by CeMI, was held on November 20th at 10 am. At the National Commission, besides the proposal of VI report on implementation of measures from the Innovated Action Plan for the Fight against Corruption and Organized Crime, results of the anticorruption policies in healthcare sector were discussed.

With initiative for organization of this session, CeMI has submitted to the National Commission the policy study „Corruption Risk Assessment in the Healthcare sector in Montenegro“.

Policy study encompasses analysis of the effectiveness of implemented measures for prevention and suppression of corruption in the healthcare sector, identification of high risk areas for occurrence of corruption and proposal of measures for improvement of the current situation.



PROJECT

Advocacy for Open Government: Civil Society Agenda-setting and Monitoring of Country Action Plans

In January 2013, CeMI has started with implementation of a regional project: „Advocacy for open government: Civil Society Agenda-setting and Monitoring of Country Action Plans“, which is supported by the European Commission in duration of 24 months. This project aims to encourage development of the open government concept and to strengthen capacities of civil society organizations to influence on establishment of responsible and transparent governance through monitoring process of implementation of undertaken commitments through initiative for open government partnership.

This project is implemented by PASOS in cooperation with organizations from Western Balkan countries: Center for Euro-Atlantic Studies, from Serbia; Center for Research and Policy Making, from Macedonia; Institute for Democracy and Mediation, from Albania;



Social research Center (Analitica) from Bosnia and Herzegovina; and Riinvest from Kosovo. Montenegrin partners on this project are: Center for Monitoring and Research (CeMI) and Center for Democracy and human Rights (CEDEM). Key activities of this project are: monitoring of action plans for open government, creation of mapping studies on implementation of commitments undertaken under OGP, conducting of public survey and advocacy of changes in this area.

Mapping study “Results of implementation of OGP in Montenegro” was created within the project. This study contained analysis of implementation of all OGP standards, two years upon signing OGP memorandum and one year upon adoption of the Action Plan for Implementation of the OGP principles. This study has covered all five areas of OGP: Improvement of public services, Public Integrity, Effective Public Resources Management, Safer Communities, and Corporate Accountability. In all of these five areas, achievements of the state were measured against standards of transparency, accountability of the Government and participation of the public. Methodology for the mapping study was created by the PASOS methodologist and data collection was based mainly on interviews with key stakeholders and Free Access to the Information Demands. Mapping study was divided into four parts: In the first part CeMI has summarized approach to open government by Montenegro, including important achievements, legal and administrative institutions created since adoption of OGP, incorporation of multi/ethnic considerations into Action Plans and stakeholder analysis; In the second part of the study CeMI addressed grand challenges of the OGP – achievements and shortcomings of the policies in all five key areas of OGP; In the third part of the study we presented public opinion survey on OGP, conducted by our project partners, containing attitudes and perception of citizens on implementation of OGP standards in Montenegro; Finally, fifth part of the study has encompassed proposal of new measures for the Action Plan for Implementation of the OGP in Montenegro and instructions on more effective implementation of existing measures.

PROJECT

Students’ Ethic Initiative

Researches of national and international organizations have shown that corruption in education in Montenegro is widely spread phenomenon. Grades are being bought and sold, papers plagiarized and cheating became a legitimate way to pass a test. Such practices are inducing students to think that the education system is based on money, rather than on knowledge, which might be an incentive for many to engage in corruption-related activities. Consequently, if this problem were not dealt with, corruption would become inherent to the system, and replicate itself, thus disallowing the democratic values to penetrate the core society.



Student Association of the Centre for Monitoring and Research CeMI and The Center for Civic Education have jointly started implementation of the project “Students’ Ethics Initiative” in June 2012. This project was supported by the Open Society Foundation from Budapest, with the general objective to contribute to decrease academic fraud practices at the University of Montenegro.

In duration of one year, this project has encompassed a variety of activities: detailed research of forms and frequency of academic fraud at Montenegrin faculties, formulation of measures for suppression of academic fraud, inclusion of students in process of the fight against corruption through creation of the students’ integrity association at the University of Montenegro and awareness campaign in order to familiarize students with term “academic fraud” and its harmful consequences.

Within this project following activities have been implemented:

The first part of the training for Integrity Association members

Students’ representatives from the faculties of University of Montenegro, in Podgorica, Niksic and Kotor have been organized in the Integrity Association. Members of this association were in charge of strategic promotion of fight against academic fraud at their faculties and among students’ society.

During three hours of the training, members of the Integrity Association have had the opportunity to hear basic terms linked to the corruption in education, academic fraud and strategic planning.

The Second Part of the Training for the Integrity Association held in Podgorica

A group of students held the second part of the training for the Integrity Association.

The training had two parts. During the first part, members of the Integrity Association had a chance to become familiar with the basic elements of the practical public policy proposal writing: defining the problem, formation of political alternatives, election of solutions and public advocacy. During the second part, the participants were introduced to the basics of creation strategic documents: creating objectives, measures and indicators of success.

The lecturers were Mr. Zlarko Vujovic and Mrs. Ana Selic. Three volunteers of the Center for Monitoring and Research also participated in the training.

Round table “Students’ Ethics: Myth or Reality”

A round table on the topic: "Student Ethics – Myth or Reality" was held in PR center on May 29th 2013.

The main aim of the project was to inspire and intensify the fight against academic fraud at the University of Montenegro, and to promote student integrity.

A policy brief for suppression of various forms of academic fraud at the University of Montenegro was drafted during the project, as well as a Strategy for Promotion of Students’ Integrity. Both documents, based on the field research implemented on 800 students of the Faculties and results reached through focus groups and comparative overview of practices of other universities, were presented at the round table.

Representatives of the Ministry of Education and Sports, of the Rector Office of University of Montenegro, of the Deans and the Assistant Deans of the Faculties, of students and student organizations, as well as of civil society organizations attended the round table.



Concert "Knowledge is the Difference"

Nina Zizic held a concert “Knowledge is the Difference” on June 1st, 2013, in Buda bar.

The main results of the project were presented at the concert. Student representatives had a chance to share their experience with academic fraud with the audience. They also distributed propaganda materials aiming to indicate harmful consequences of academic fraud and promote student integrity.



Program

EUROPEAN AND EUROATLANTIC INTEGRATIONS

PROJECT

School of Euro-Atlantic Integrations – II generation

Through this project, CeMI aimed to continue educating youth in the process of Euro-Atlantic integrations, on the character and the content of the process, as well as the positive and the negative aspects of integration.

The beneficiaries of this project were members of the Youth Council in political parties, young members of non-governmental organizations and young journalists, as well as the undergraduate and graduate students who are socially active and are less than 35 years of age.



The project consisted of three main activities in which the students had the opportunity to confront views on the admission of Montenegro to NATO, the pros and cons of the membership and ways to meet international standards shared by the countries of the North-Atlantic Alliance as soon as possible. The project activities were:

- Organization of the Second Generation of the three-month long School for Euro-Atlantic Integrations for Youth,
- Organization of the final seminar on the topic: "Montenegro in the process of Euro-Atlantic Integrations: Neutrality or Collective Security"
- Diploma Ceremony and the Final Press Conference.

The aim of organizing three-month long school on Euro-Atlantic Integrations for Youth was to provide the students with the knowledge of the character of NATO, the structure and the jurisdiction of the Alliance, its role in the world, the steps for the full membership, as well as the advantages and the disadvantages of the membership.

The school consisted of three modules spread out during 12 working weeks. The lecturers were prominent university professors, experts, diplomats





and ambassadors dealing with the questions of international relations, international security, peace studies, Western Balkan security and the reform of the Montenegrin Sector of Defense and the process of Euro-Atlantic integration of Montenegro.

PROJECT

Women in politics: political parties and participation in politics

On September 01, 2012 CeMI started implementation of the project 'Women in Politics: political parties and participation in politics', supported by the Embassy of the United States in Podgorica. CeMI's goal was to help to advance political power of young women in Montenegro, as well as to improve their presence in politics. The main aim of the project is that CeMI encourages and raise women awareness in a manner that will result in them taking more part in political processes, in increasing their presence in politics and being more active decision-making. Likewise, the project aims to influence decision-makers in party and state authorities to pay more attention to the need for larger participation of women in politics. That way the traditional understanding of differences among genders and stereotypes rooted in traditional patriarchal Montenegrin culture will be negated.

Beneficiaries of this project are: female members of parliamentary political parties; representatives from NGOs dealing with the issue of gender equality; holders of key positions in managerial structure of political parties and state power making decisions on appointing officials and other subjects of political processes.

The project consisted of four key activities:

- organizing the first generation of school 'Women and democracy in Montenegro';
- organizing the seminar on the subject 'Women as a political minority in Montenegro';
- organizing the round table 'Traditional Montenegrin morals in the process of Montenegro's accession to the EU and NATO';
- The final press conference.

Considering the fact that the participation of women in politics in Montenegro is far from equal and that their role and power in political processes if very limited – the project targets to contribute to raising of young women awareness and encouraging them to take more part in political and decision making process. That way, women should be acknowledged as politicians, political activists and state official. Before all other aims, the project's aim is to tackle the traditional conceptualization of gender relations and gender differences, as well as psychological barriers women of Montenegro face when deciding on taking active part in politics.

The school 'Women and democracy in Montenegro' attends 30 female participants from NGOs and political parties. In deciding on participants the proportional participation of women from southern, central and northern region was taken into account. Through taking part in the educational units of the mentioned school, participants had a chance to deepen their knowledge about the sociological aspect of gender differences, political activism of women in Europe and the world; role, status and political power of women in developed countries of Western Europe; gender equality policy of European and international organization; the standards and recommendations which international community uses to condition states in the accession process; political and parliamentary power of women of Montenegro; as well as about the influence of traditional Montenegrin morals on status and position of women in political life. Participation in the school helps in participants' liberation from the traditional patriarchal pattern and stereotypes about the jobs women can and should do, and which often result in women having difficulties to take over a certain function in a political party or a state body.

The school concludes with holding a three-day final seminar on the subject 'Women as a political minority in Montenegro'. Participants in the seminar were students of the school, decision-makers in Montenegro governmental structures (male and female MP's of local and national Parliament, holders of key positions in the Government, as well as in the judiciary structures), and members of managerial structures in political parties.

The following questions were analyzed during the seminar: gender equality in Montenegro; the role of woman in XXI century Montenegro; the possibilities for young women to take on important political functions in political parties and government structures; as well as the possibility for Montenegro to fulfill international and European standards and recommendations on the question of gender equality in political life, so that the country can progress further in the process of European and Euro-Atlantic integrations.

A round table on the topic of "Traditional Montenegrin Morals" in the process of Montenegrin integration in the EU and NATO was organized within the project. The round table was open for public and was a forum for consideration of key reasons which inhibit women from dealing with important political questions and decision-making on big political questions. The panelists at the round table were chosen from the group of women activists, of decision makers on important political and state functions, as well as of experts who analyze the status and the role of women in Montenegrin society.

The project was concluded with a Press Conference. On this occasion, concrete results of the implemented activities were presented to the public. Furthermore, a manual consisting of school activities was distributed to the participants of the school and the seminars, as well as to the media representatives present at the press conference. Finally, concrete results of attending the school and the seminars were presented at the press conference.



The project also raised awareness about the need for greater degree of presence of women in politics, not only among the project participants, but also among other women who are members of political parties or activists.

PARTICIPATION OF OUR REPRESENTATIVES IN INTERNATIONAL OBSERVATION MISSIONS

CeMI's representative has participated in the International Observation Mission in Ukraine from November 10, 2013 to December 27, 2013 for the Repeat Elections of the People's Deputies of Ukraine in five Single-Mandate Constituencies on December organized by the European Network of Election Monitoring Organizations (ENEMO). The focus of the observation was on political developments in the five single-mandate districts, work of the election administration, activities of political parties and candidates, work of the local and regional administration, specifics of the election campaign, media environment, work of NGOs and local non-partisan observers, assessment of voter education activities and monitoring of official complaints and appeals. The mission was composed of three core team members and seven long-term observers who have covered all five single-mandate constituencies. Additionally, ENEMO has deployed 22 short-term observers on Election Day. During the Election Day, ENEMO observers have monitored opening and closing of polling stations, voting process, counting of votes, as well as transfer of protocols to election commissions.

ENEMO 2013 International Observation Mission to Ukraine was funded by the National Democratic Institute for International Affairs (NDI).

PARTICIPATION OF OUR REPRESENTATIVES IN WORKING GROUPS

CeMI's representatives were appointed to several working groups:

Working group for Creation of the Draft Law on Agency for the Fight against Corruption;

Working group on Creation of the Action Plan for the Fight against Corruption in Healthcare System;

Working Group on Creation of the Action Plan for the Fight against Corruption in Medicines Management;

The Working Group for building trust in the election process established by the Montenegrin Parliament



CeMI is the only NGO represented in the Working group for drafting the Judicial Reform Strategy for the period 2013-2018

The Working Group for preparation of negotiations for the Negotiating Chapter 24

PUBLICATIONS

During 2013 CeMI has published the following publications:

Mapping study “Results of implementation of OGP in Montenegro”

Policy study “Corruption Risk Assessment of the Healthcare System of Montenegro”

Report on implementation of the Action Plan for Fight against Corruption in the Healthcare Sector

Policy analysis - Annual Report on implementation of anti-corruption policies “Effects of the anti/corruption policies in Montenegro and suggestions for its improvement”

Policy study “Administrative investigation in the fight against corruption in Montenegro”

Policy brief “Academic fraud: how to escape from vicious circle”

Advocacy and Public Awareness Raising Plan

Policy brief: “Participation of the civil society in creation and implementation of anticorruption policies”

Annual Report on Trial Monitoring

Report on frequency and justification of ordering detention

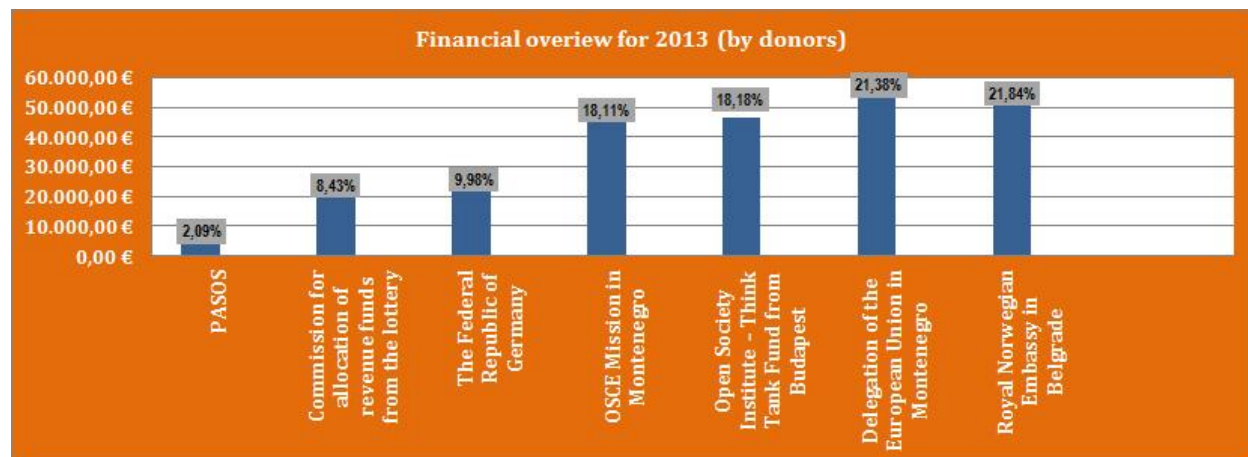
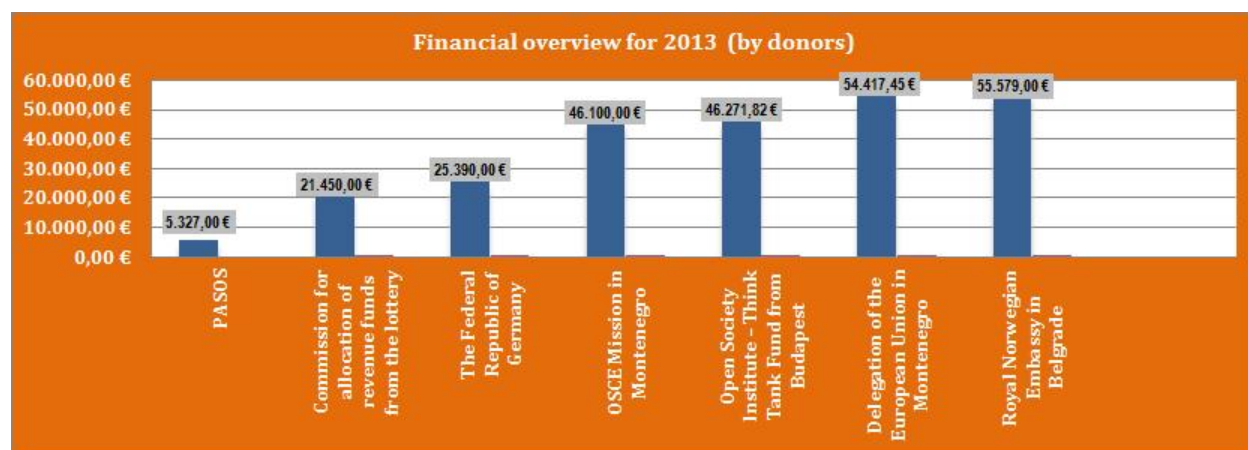
Report on the Enforcement Procedure

FINANCIAL REPORT 2013

Projects	Donors	Amount in €
Advocacy for Open Government: civil society agenda-setting and monitoring of country action plans	PASOS	5.327,00 €
School Of Euro-Atlantic Integration - II Generation	Commission for allocation of revenue funds from the lottery	9.800,00 €
Office for Provision of Free Legal Aid to Drugs Users	Commission for allocation of revenue funds from the lottery	11.650,00 €
Fight Against Corruption In The Health Care System Of Montenegro	The Federal Republic of Germany	25.390,00 €
Trial monitoring	OSCE Mission in Montenegro	46.100,00 €
Strengthening of think-tank capacities in fight against corruption	Open Society Institute – Think Tank Fund from Budapest	46.271,82 €
Free Legal Aid To Marginalized Groups	Delegation of the European Union in Montenegro	54.417,45 €
Monitoring of Administrative Procedures in the Area of Spatial Planning and Construction	Royal Norwegian Embassy in Belgrade	55.579,00 €
Total		254.535,27 €

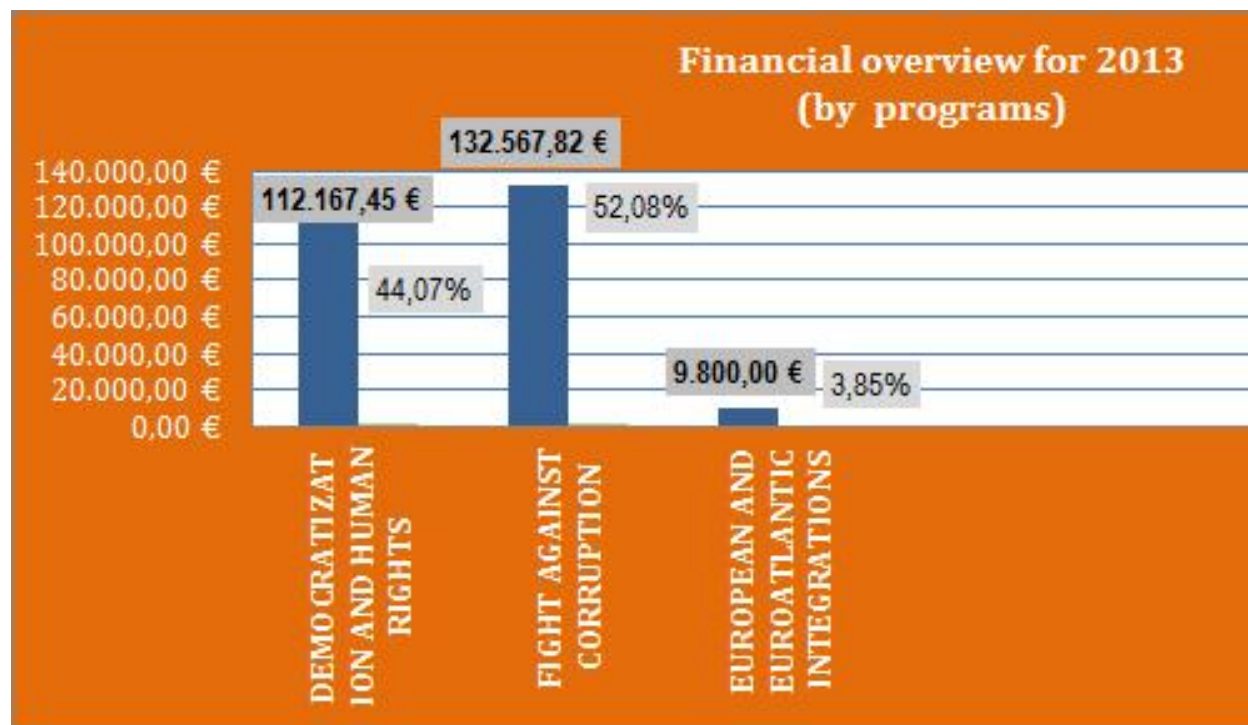
FINANCIAL OVERVIEW BY DONORS 2013

List of donors 2013	Amount in €
PASOS	5.327,00 €
Commission for allocation of revenue funds from the lottery	21.450,00 €
The Federal Republic of Germany	25.390,00 €
OSCE Mission in Montenegro	46.100,00 €
Open Society Institute - Think Tank Fund from Budapest	46.271,82 €
Delegation of the European Union in Montenegro	54.417,45 €
Royal Norwegian Embassy in Belgrade	55.579,00 €
Total	254.535,27 €



FINANCIAL OVERVIEW BY PROGRAMS 2013

Programs	Amount in €	Percentage
DEMOCRATIZATION AND HUMAN RIGHTS	112.167,45 €	44,07%
FIGHT AGAINST CORRUPTION	132.567,82 €	52,08%
EUROPEAN AND EUROATLANTIC INTEGRATIONS	9.800,00 €	3,85%
Total	254.535,27 €	100%





DEMOCRATIZATION AND HUMAN RIGHTS... FIGHT AGAINST CORRUPTION... EURO-ATLANTIC INTEGRATIONS...

Center for Monitoring and Research CeMI
e-mail: cemi@t-com.me
www.cemi.org.me